



Promoting City, Coast & Countryside

Committee: BUDGET AND PERFORMANCE PANEL

Date: TUESDAY, 14 NOVEMBER 2017

Venue: LANCASTER TOWN HALL

*Time:* 6.10 P.M.

# AGENDA

## 1. Apologies for Absence

#### 2. Minutes

Minutes of the Meetings held on 12<sup>th</sup> September 2017 and 10<sup>th</sup> October 2017 (previously circulated).

#### 3. Items of Urgent Business authorised by the Chairman

#### 4. **Declaration of Interests**

To receive declarations by Members of interests in respect of items on this Agenda.

Members are reminded that, in accordance with the Localism Act 2011, they are required to declare any disclosable pecuniary interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Whilst not a legal requirement, in accordance with Council Procedure Rule 9 and in the interests of clarity and transparency, Members should declare any disclosable pecuniary interests which they have already declared in the Register, at this point in the meeting.

In accordance with Part B Section 2 of the Code Of Conduct, Members are required to declare the existence and nature of any other interests as defined in paragraphs 8(1) or 9(2) of the Code of Conduct.

#### 5. **Pensions**

County Councillor Eddie Pope, Chair of the Lancashire County Council Pensions Committee, has been invited to present an oral report on the matter.

## 6. **Performance and Service Accounts Update - Health and Housing Service**

Chief Officer (Health and Housing) to provide an oral update and report back.

## 7. **Strategic Planning** (Pages 1 - 9)

Report of the Chief Executive.

# 8. Corporate Financial Monitoring Quarter 2 2017/18 (Pages 10 - 26)

Report of the Chief Officer (Resources).

# 9. Performance Monitoring Quarter 2 2017/18 (Pages 27 - 34)

Report of the Chief Officer (Environment).

# 10. **Complaints Procedure and Monitoring 2016/17** (Pages 35 - 44)

Report of the Chief Officer (Environment)

## 11. Work Programme Report (Pages 45 - 50)

Report of the Chief Officer (Governance).

#### ADMINISTRATIVE ARRANGEMENTS

#### (i) Membership

Councillors Susan Sykes (Chairman), Tim Hamilton-Cox (Vice-Chairman), Sam Armstrong, Tracy Brown, Andrew Gardiner, Jean Parr, John Reynolds, Roger Sherlock and Phillippa Williamson

#### (ii) Substitute Membership

Councillors Dave Brookes, Nathan Burns, Ron Sands, John Wild, Nicholas Wilkinson and Peter Williamson

## (iii) Queries regarding this Agenda

Please contact Tessa Mott, Democratic Services - telephone 01524 582074 or email tmott@lancaster.gov.uk.

#### (iv) Changes to Membership, substitutions or apologies

Please contact Democratic Support, telephone 582170, or alternatively email <u>democraticsupport@lancaster.gov.uk</u>.

SUSAN PARSONAGE, CHIEF EXECUTIVE, TOWN HALL, DALTON SQUARE, LANCASTER LA1 1PJ

Published on Thursday 2<sup>nd</sup> November, 2017.

# BUDGET AND PERFORMANCE PANEL

# Strategic Planning 14 November 2017

# **Report of the Chief Executive**

# PURPOSE OF REPORT

To update the Panel on strategic planning arrangements, and for Cabinet to gain any early feedback.

This report is public.

## RECOMMENDATIONS

(1) That the Panel considers the report and the resolutions arising from the November Cabinet meeting.

## 1.0 Introduction

- 1.1 The attached report is due to be considered by Cabinet at its meeting on 07 November. Subsequent to that meeting, the Panel will be advised of Cabinet's decisions (subject to call-in).
- 1.1 This gives the Panel an early opportunity to provide initial feedback on Cabinet's emerging strategic planning proposals.
- 1.1 The Leader and the Portfolio Holder with responsibility for Finance, Revenues & Benefits and Skills will be in attendance to answer any questions.

## CONCLUSION OF IMPACT ASSESSMENT (including Health & Safety, Equality & Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing): See attached report.

**LEGAL IMPLICATIONS** See attached report.

#### FINANCIAL IMPLICATIONS See attached report.

OTHER RESOURCE IMPLICATIONS, such as Human Resources, Information Services, Property, Open Spaces: See attached report.		
SECTION 151 OFFICER'S COMMENTS The s151 Officer has produced this covering report.		
MONITORING OFFICER'S COMMENTS See attached report.		
BACKGROUND PAPERS       Contact Officer: Nadine Muschamp         None.       Telephone: 01524 582117         E-mail: nmuschamp@lancaster.gov.uk       Ref:		



# Strategic Planning 07 November 2017

# **Report of the Chief Executive**

PURPOSE OF REPORT						
To seek endorsement of Cabinet's initial outline Corporate Plan proposals, to enable further development work and engagement to progress.				urther		
Key Decision         Referral from Officer         X						
This report is public.						

**RECOMMENDATIONS OF COUNCILLORS BLAMIRE AND WHITEHEAD:** 

- (1) That the draft corporate planning principles and priorities attached at Appendix A be endorsed and be used to inform further development of the draft Corporate Plan, together with supporting budget proposals.
- (2) That the outline timetable as set out at Appendix B be approved, noting the intention for Cabinet to publish before Christmas further information on its Corporate Plan proposals, alongside its draft budget proposals.
- (3) That the resolutions above be fed into the November meeting of Budget and Performance Panel with a request for their initial feedback, but highlighting the scope for these initial proposals to change in response to any emerging issues as the budget and planning exercise progresses.

## 1.0 Introduction

- 1.1 To progress the Council's strategic planning, the following proposals have been developed regarding the Corporate Plan, to inform future detailed work and engagement on Cabinet's budget proposals.
- 1.2 This report, and the resolutions arising from the Cabinet meeting, will BE referred on to the November meeting of Budget and Performance Panel as the first step in that engagement.

## 2.0 Proposed Principles and Priorities

2.1 A series of workshops involving Cabinet Members and Officers has produced four suggested principles (with the purpose of underpinning all the Council's activity) and four suggested priorities (to clearly state the Council's ambitions for the district).

- 2.2 The suggested principles are:
  - **Community Leadership** Engaging meaningfully with residents, businesses and other partners
  - Shaping the Place Acting as a champion for the development of the district as a place to live, work and visit
  - Ambition and Commercialisation Taking a business-like approach to delivering value-for-money services
     Valuing Distinctiveness
    - Recognising the distinctiveness of the district's localities and communities
- 2.3 The suggested priorities are:
  - Clean and Safe Neighbourhoods
  - Healthy and Happy Communities
  - A Thriving and Prosperous Economy
  - An Ambitious and Forward-Thinking Council
- 2.4 A working draft of these draft principles and priorities is summarised at *Appendix A*. Cabinet is requested to endorse them, and subject to any amendments, Officers would then use them to develop more detailed corporate planning proposals, as well as supporting budget proposals.

# 3.0 **Proposed Consultation and Engagement Timetable**

- 3.1 Cabinet is seeking to take a more consultative approach to the development of the Corporate Plan and Budget, from both an internal and external perspective – this is through engagement with other Members, as well as residents, businesses and the Council's partner organisations, to help establish a consensus across the district.
- 3.2 It is therefore proposed that such engagement activity takes place alongside the Corporate Plan and Budget development phase. The outline timetable can be found at *Appendix B*.
- 3.3 The exact extent of public engagement would be driven by the nature of Cabinet's strategic planning and budget proposals significant change would warrant more extensive consultation, for example.
- 3.4 The nature of Cabinet's proposals will be influenced by the Council's financial outlook and any emerging national policy changes, however, and there is still much uncertainty around these.
- 3.5 As a result, the detail of external engagement/consultation plans will be addressed in the coming weeks. The key points highlighted at this stage are:
  - Cabinet would receive an update on the overall budget position and financial outlook at its meeting on 05 December. Between then and Christmas, Cabinet would refine its corporate planning and budget proposals.
  - Cabinet would publish those planning and budget proposals by Christmas,

to underpin consultation and engagement.

- Corporate planning and budget proposals would then flow through the usual round of Cabinet, Council and Budget and Performance Panel meetings in the lead up to Budget Council.
- The detail of public engagement events to be held after Christmas and any other arrangements would be confirmed in due course. The plan at this stage is to hold a small number of informal drop-in sessions at key locations across the district, to enable the public and any interested groups to find out more about Cabinet's proposals and give their views.

## 4.0 **Options and Options Appraisal**

4.1 Cabinet may either approve the proposals or set out, or make changes depending on its views regarding the Council's strategic direction, and/or its appetite for consultation and engagement. The implications of any alternatives put forward would be highlighted at the meeting as far as possible, or subsequently appraised and reported back.

#### 5.0 Conclusion

5.1 Once endorsed, Cabinet's initial corporate planning ideas would give a sound basis on which to develop further its more detailed strategic planning and budget proposals, and the planned engagement would help in communicating and potentially shaping those proposals ahead of Budget Council.

## **RELATIONSHIP TO POLICY FRAMEWORK**

The proposals are in support of reviewing the Corporate Plan, it being the key part of the Council's policy framework.

## CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, HR, Sustainability and Rural Proofing):

Full equality impact assessments would be undertaken in due course, in respect of detailed proposals. Cabinet has taken account of much information in developing its proposals to date, to help ensure that they provide a framework to help focus on any key issues such as equality.

# LEGAL IMPLICATIONS

There are no legal implications arising at this time; specific matters would be considered and addressed as Cabinet's proposals develop.

#### FINANCIAL IMPLICATIONS

None directly arising (the same as for legal implications).

# OTHER RESOURCE IMPLICATIONS, such as Human Resources, Information Services, Property, Open Spaces:

None directly arising (the same as for legal implications).

# **SECTION 151 OFFICER'S COMMENTS**

The s151 Officer has contributed to this report and she has no further comments to add.

# DEPUTY MONITORING OFFICER'S COMMENTS

The Deputy Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS	Contact Officer: Nadine Muschamp	
None.	Telephone: 01524 5821117	
	E-mail: nmuschamp@lancaster.gov.uk	
	Ref:	





# Corporate Plan | Outline Framework

# Principles

# Community Leadership

- Meaningful engagement / collaboration with the public, other public institutions, businesses, community groups, voluntary sector
- Socially, environmentally and fiscally responsible in decision-making
- Accessible and transparent

# Shaping the Place

- Champion for development of district as a destination
- Enabler / facilitator for change
- Thoughtful co-design of services with key stakeholders

# Ambition and Commercialisation

- Investing to initiate or reinforce regeneration activities
- Investing to generate income to reinvest in organisation
- Investing to make savings
- Delivering value through services regardless of revenue or chargeability
- Business-like approach

# Valuing Distinctiveness

- Distinctiveness of localities within the district: City, Coast, Countryside
- Flexible approach to standardised or bespoke service delivery

# Priorities

# Clean and Safe Neighbourhoods

- Recognised for good stewardship of public space
- Neighbourhoods feel safe
- Specific neighbourhood-focused approach to addressing needs

# Healthy and Happy Communities

- Addressing health inequality, food and fuel poverty, mental health, loneliness
- Enhancing community cohesion
- Improving access to arts and leisure, meaningful work, public open space, quality housing
- Addressing inequality and discrimination

# A Thriving and Prosperous Economy

- Canal Corridor North and Bailrigg Garden Village
- Skills development
- Building organisational capacity
- Community wealth-building
- Promoting employment and economic sustainability
- Promoting environmental sustainability



**APPENDIX A** 

Corporate Plan | Outline Framework

# An Ambitious and Forward-Thinking Council

- Making best use of digital and other technology to provide quality services
- Financially self-sufficient, making best use of resources and assets
- Clear understanding of future trends
- Continuing to celebrate the past in a contemporary way
- Punching above our weight as a District
- Updating our brand and message
- Confident yet considered approach to risk
- Designing the organisation to respond to needs: agile and resilient
- Developing procurement strategy for the benefit of the local community

# Outline Corporate Planning and Budget Timetable For Consideration by Cabinet 07 November 2017

Oct / Nov	Cabinet / Portfolio Holder / Chief Officers (through informal sessions)	<ul> <li>Begin addressing the priorities in greater depth with a focus on:</li> <li>What we know</li> <li>Our services</li> <li>What we will do</li> <li>How others can help</li> <li>Outcomes and measures of success</li> <li>Develop budget proposals (savings and growth) in line with emerging corporate planning priorities and principles.</li> </ul>
Tue 7 Nov	Cabinet	Consider report: Approve outline corporate plan (principles and priorities) Approve outline consultation / engagement plan
Nov / Dec	Cabinet / Portfolio Holder / Chief Officers (informal sessions)	Consideration and development / refinement of corporate plan in light of November meeting alongside development of budget proposals to ensure alignment.
Tue 14 Nov	Budget and Performance Plan	Present November Cabinet report, to start high level consultation/engagement.
Tue 5 Dec	Cabinet	Overview of Council's financial outlook and draft budget and corporate plan progress updates (may include budget referral matters to December Council).
By Christmas		In light of financial outlook and budget position, Cabinet to publish its more detailed Corporate Plan proposals, alongside publication of its initial budget proposals (including savings and growth).
During Jan	Public Events	Present draft Corporate Plan and budget proposals for consultation / engagement. Event details (and any other arrangements) to be confirmed in due course.
Tue 16 Jan	Cabinet	Consider and agree latest draft Corporate Plan, alongside Budget, for referral to B&PP / Council.
Tue 23 Jan	Budget and Performance Plan	Annual meeting, on Corporate Plan and Budget proposals.
Wed 31 Jan	Council	Initial consideration of Corporate Plan and Budget, to give feedback to Cabinet.
Tue 13 Feb	Cabinet	Receive feedback and finalise Corporate Plan and Budget for referral to Council.
Wed 28 Feb	Council	Approve Corporate Plan and Budget.

# BUDGET AND PERFORMANCE PANEL

# Corporate Financial Monitoring 2017/18 – Quarter 2

# 14 November 2017

# **Report of Chief Officer (Resources)**

# PURPOSE OF REPORT

To present the corporate financial monitoring report for Quarter 2 of the 2017/18 monitoring cycle.

This report is public.

# OFFICER RECOMMENDATIONS

(1) That Budget and Performance Panel considers the Cabinet Report dated 07 November 2017 and attached appendices, making any comments and recommendations considered necessary.

# 1. CORPORATE FINANCIAL MONITORING 2017/18 - QUARTER 2

- 1.1. The report attached at *Appendix 1*, presented to Cabinet on 07 November 2017, provides a summary of financial monitoring for Quarter 2 of the 2017/18 performance monitoring cycle.
- 1.2. Budget and Performance Panel are asked to consider the Cabinet report and attachments in line with their Terms of Reference within the Constitution relating to the monitoring and review of the council's performance.

# OTHER RESOURCE IMPLICATIONS

Human Resources / Information Services / Property / Open Spaces: As set out in the relevant appendices.

## SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments.

## MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS	Contact Officer: Andrew Clarke, Financial
	Services Manager
None.	Telephone: 01524 582138
	E-mail: aclarke@lancaster.gov.uk
	Ref: N/A



# Corporate Financial Monitoring 2017/18 – Quarter 2 07 November 2017 Report of the Chief Officer (Resources)

PURPOSE OF REPORT				
To provide an overview of the Council's financial position for Quarter 2 of the 2017/18 monitoring cycle, and the supporting actions underway.				
Key Decision     X     Referral from Cabinet Member				
Date of notice of forthcoming key decision N/A				
This report is public.				

# **OFFICER RECOMMENDATIONS:**

(1) That Cabinet notes the report and the supporting actions set out.

## 1. Overview

- 1.1. The corporate financial monitoring report for Quarter 2 is attached at *AppendixA*. The headline projections are as follows:
  - The General Fund net revenue budget of £15.839M is currently overspent by a net £228K, forecast to increase to £241K by the year end.
  - The Housing Revenue Account is also currently over by a net £274K against the original budget, and this is expected to increase to £569K by the year end.
- 1.2. In terms of the General Fund projected net overspending for the year, the key variances relate to Green Waste (£290K net income shortfall, unchanged from Qtr1), and Salt Ayre Leisure Centre (£187K net income shortfall new variance). A separate update on Salt Ayre is included at *Annex A*, which sets out the headline messages and key factors for the change in the budgetary position. The main favourable variance relates to staffing across all services (£226K saving), which is still expected to exceed the £400K turnover target.
- 1.3. Whilst a net overspending of £241K for the year is being projected against the overall General Fund budget, officers are currently reviewing all estimates as part of the 2018/19 budget setting process. Efforts are focusing on addressing this position, either through generating additional income or through achieving expenditure savings. However, should a net overspending still be forecast then General Fund unallocated balances would need to be used to fund it. The

current unallocated Balance is £4.890M.

- 1.4. In terms of the Housing Revenue Account, the net overspending is being driven by increases in the cost of repairs and maintenance (£400K) and loss of income from increased level of voids (£169K). At present, voids are running at 2.9% against an original estimate of 1.9%. Again, actions are being focussed on addressing this position, however should they remain unchanged after the budget review process, then HRA unallocated balances would need to be used to fund the net shortfall. The current unallocated Balance is £2.117M.
- 1.5. In support of corporate financial monitoring, the latest Treasury Management update report is included at *Appendix B*.

# 2. Performance Monitoring

In terms of performance monitoring details are contained in a separate report elsewhere on this agenda.

# **RELATIONSHIP TO POLICY FRAMEWORK**

This report is in support of the delivery of the Council's overall policy framework, and more specifically its Corporate Plan.

## CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, HR, Sustainability and Rural Proofing)

None directly arising from this report. Any additional implications linked to or arising from the various financial matters raised will be addressed in taking any relevant actions forward.

# LEGAL IMPLICATIONS

None directly arising from this report. Any additional implications linked to or arising from the various financial matters raised will be addressed in taking any relevant actions forward.

## FINANCIAL IMPLICATIONS

As set out in the attached.

#### **OTHER RESOURCE IMPLICATIONS**

#### Human Resources / Information Services / Property / Open Spaces:

References and any related implications are contained within the report and related appendices.

# SECTION 151 OFFICER'S COMMENTS

This report is in the name of the s151 Officer, albeit in her capacity as Chief Officer (Resources).

# DEPUTY MONITORING OFFICER'S COMMENTS

The Deputy Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS	Contact Officers: Andrew Clarke, Financial
None.	Services Manager <b>Telephone: 01524</b>
None.	582138
	E-mail: aclarke@lancaster.gov.uk
	Ref:

# **CORPORATE FINANCIAL MONITORING 2017/18**

# QUARTER 2

# INTRODUCTION

This report provides the key variances to note as at the end of September, in terms of the revenue and capital budgets and local taxation. It also includes updates on key reserves and income collection.

# **REVENUE BUDGET**

**General Fund** – Current net overspending of **£228K**, forecast to increase to **£241K** (as compared with a net £6K underspending at Qtr 1) by year end, taking account of various assumptions drawing on last year's outturn. The main variances are summarised in the table below. In addition, a more detailed monitoring statement on Salt Ayre Leisure Centre is included at *Annex A*. Details relating to Green Waste were reported at Qtr 1.

	Qtr 2 £000's	Full Year Forecast
		£000's
General Fund Net Revenue Budget	15,839	15,839
	(Favourable)	/+Adverse
Employees	(187)	(226)
Premises	(35)	(47)
Transport	(3)	+6
Supplies & Services	+13	+94
Grant Income - Revenues	(104)	(91)
Other Income	(3)	+28
Green Waste Collection	+273	+290
Salt Ayre Leisure Centre	+274	+187
Updated Net Revenue Budget	16,067	16,080
Net Overspend (+)	+228	+241

The projected position has deteriorated since Qtr 1, mainly due to the latest forecasts for Salt Ayre Leisure Centre (£187K shortfall by year end). This is after allowing for forecast savings from staff turnover (£226K) and additional government grants (£91K) being received in relation to Revenues & Benefits.

Officers are currently reviewing all estimates as part of the 2018/19 budget setting process, and actions are being focused on addressing the net overspending. Should any shortfall remain then General Fund unallocated balances would need to be used to cover it.

**Housing Revenue Account** – Current net overspending of **£274K**, but now forecast to increase to **£569K** (£204K Overspending at Qtr 1) by year end. The main reasons relate to additional repairs and maintenance costs (+£400K) and income losses on voids (+£184K). At present, voids are running at 2.9% compared to the 1.9% originally budgeted for. It should also be noted that a review of the bad debt provision is still required and may result in an additional contribution in light of the increased level of tenant arrears.

Similar to the General Fund, if after the budget review there is still a net shortfall then HRA unallocated balances would need to be used.

## OUTSTANDING ACTION:

The Chief Officer (Environmental Services) reports back on actions/improvements being taken to reduce void losses and secure other operational improvements within RMS.

# CAPITAL

# Expenditure

**General Fund** – Original approved programme of £13.181M has been increased by £1.955M slippage from 2016/17 and additional increases approved under delegated authority of £346K (see below), giving an updated programme of £15.482M. Spend and commitments at the end of September totalled £5.462M leaving £10.020M still to spend.

Lancaster Square Routes – additional works funded by grant from County Council	£15K
Bay Cottage Play Area – externally funded scheme	£47K
ICT Systems, Infrastructure & Equipment – funded from Renewals Reserve	£137K
Disabled Facilities Grants – expenditure grossed up due to increased funding	£147K
Total Increase	£346K

**Housing Revenue Account** – Original approved programme was  $\pm 4.077M$ . Spend and commitments at the end of September totalled  $\pm 1.036M$  leaving  $\pm 3.041M$  still to spend.

# Financing

There are no changes at Qtr 2 to report - further updates will be incorporated into the next review of the capital programme as part of the forthcoming 2018/19 budget setting process.

# LOCAL TAXATION

**Council Tax** – Current surplus of £153K (£59K at Qtr1). Main changes are:

<ul> <li>Deficit from previous year</li> </ul>	+£197K
Reduced cost of Council Tax Support	(£315K)
• Reduced charge for Second/Empty Homes	+£54K
Other Movements in Tax Base	(£89K)

In tax base terms this equates to approximately 90 additional net chargeable Band D equivalent properties, bringing the total tax base to 40,896 gross properties.

**Retained Business Rates** – The latest position on business rates shows net income down by £64K (up by £220K at Qtr1) when compared to the original estimate. The Net Rates Payable is down by £1.229M mainly due to additional reliefs and transitional protection being awarded. However, this is offset by a reduction in appeals of £1.165M.

	Original £000's	June £000's	Sept £000's	Movement From Original £000's
Net Rates Payable	(63,377)	(62,432)	(62,148)	+1,229
Appeals	6,759	5,594	5,594	(1,165)
Business Rates Income	(56,618)	(56,838)	(56,554)	+64
City Council Retained Income (40%)	(22,647)	(22,735)	(22,622)	
Less Tariff	19,662	19,662	19,662	
Add Small Business Rates Relief Grant	(1,251)	(1,259)	(1,289)	
Net Retained Income	(4,236)	(4,332)	(4,249)	
Safety Net Payment	(720)	(624)	(707)	
Total Retained Income	(4,956)	(4,956)	(4,956)	

Overall, this does not change the Council's budgeted position as it is still in safety net.

#### **Collection Performance**

Council Tax is slightly behind target and Business Rates ahead – no specific action is required.

	Full Year	Target to	Actual to
	Target	Date	Date
Council Tax	96.4%	56.8%	56.7%
Business Rates	98.8%	54.4%	55.5%

In terms of local taxation (both Council Tax and Business Rates), all figures will be reviewed as part of the current budget setting process.

## RESERVES

#### **Budget Support Reserve**

Opening Balance	£1,000K
Previous Reported Allocations:	
Cabinet 14 February 2017 - Senior Leadership Team	£85K
Council 19 July 2017 – Community Pools	£96K
Balance	£819K
Expected Allocations	
Investors in People	£14K
Review of Constitution	£5K
Information Governance Project – see below	£100K
Latest Balance	£700K

The Information Governance Project spend is subject to a report due to be presented to December Cabinet.

#### **General Fund Unallocated Balances**

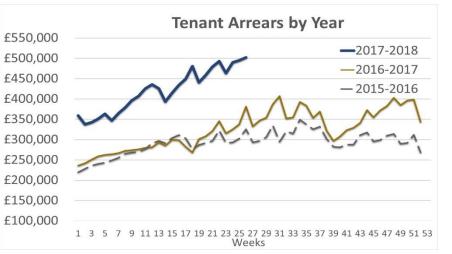
The current level of General Fund Unallocated Balances stand at £4.890M, which is £249K more than originally estimated due to the revenue underspend in 2016/17.

#### Housing Revenue Account (HRA) Unallocated Balances

The current level of HRA Unallocated Balances stand at £2.117M, which is £112K more than originally estimated due to the revenue underspend in 2016/17.

## **INCOME COLLECTION**

**Council Housing Rent Arrears** – At the end of September the level of arrears was £502K (2015/16 Qtr 2 £381K) which is a significant increase on the previous year, and £77K up on Qtr 1 this year. As previously reported, the impact of the Universal Credit introduction has had a detrimental impact on collection.



#### **OUSTANDING ACTION:**

The Chief Officer (Health & Housing) reports back on the actions being taken to reduce arrears and improve collection.

**Sundry Debts** – At the end of September the level of debt was £3.453M which is an increase of £17K from Qtr1. Housing Benefit debts have increased by £114K whereas general sundry debts have decreased by £97K. The bad debt provision currently stands at £2.424M which is £49K more than the required level. No action is required at present but a further review of the provision will be made at Qtr3.

Note also that a separate Briefing Note will be circulated to Members in respect of Housing Benefit Overpayments (£2.092M debt) and the recovery processes currently being taken.

SERVICE	< 28 Days	28-59 Days	60-91 Days	92-183 Days	184-364 Days	365+ Days	2017/18 QUARTER 2 TOTALS	Compared to 2016/17 Quarter 2 totals
	£	£	£	£	£	£	£	£
Enviromental Services	403,248	35,711	12,790	261,526	7,472	15,696	736,444	753,016
Regeneration & Planning	14,675	3,456	125	5,774	7,455	3,356	34,842	37,937
Resources	182,851	47,403	60,015	73,379	42,859	68,373	474,879	408,218
Health & Housing	61,210	3,083	1,406	16,341	11,697	20,131	113,868	173,523
Governance	-	300	-	-	960	-	1,260	/ -
Hsg Benefits (Revenues)	90,454	98,732	83,582	159,509	188,942	1,470,801	2,092,020	2,007,954
2017/18 Quarter 2 Totals	752,438	188,686	157,917	516,529	259,386	1,578,357	3,453,312	3,380,648
2016/17 Quarter 2 Totals	767,692	190,005	90,227	489,819	436,395	1,406,510	3,380,648	

# CONTRACT PROCEDURE RULES AND OTHER EXCEPTIONS TO TENDER

Exceptions to Tender – There was one exception to tender in Qtr 2:

• Renewal of fire doors to high rise flat blocks. Exception was granted as it was necessary to quickly award the contract, on recommendation by fire officers, and a contractor was already working on the flats, and it would also reduce the disruption to tenants.

# SALT AYRE LEISURE CENTRE

# 2017/18 QUARTER 2 PERFORMANCE MONITORING

# Key messages

- 84% improvement on the direct net operating cost so far in 2017/18 compared to 2016/17. (£126K for 17/18 vs £789K for 16/17).
- 31% improvement in total net cost including reserve contributions and capital financing costs. (£804K in 17/18 vs £1.165M in 16/17).
- 142% increase in footfall to the centre since the development.
- 226% increase in throughput to the new gym.
- Gym and training zone nominated for the UK best gym of the year at the prestigious National Fitness Awards in December.
- Income to the end of this quarter is falling short of original projections by £284K, but this is predicted to reduce to £242K by year end.
- The trend for October however, shows an increasing income for that month compared with September.
- Overall, a net shortfall of £187K is projected for the year.

Customer Throughput	2016/17	2017/18	(Favourable)/ Adverse	% (Favourable) /Adverse	
Shop	1,172	2,203	(1,031)	(88.0%)	300,000
Health & Fitness	18,214	59,477	(41,263)	(226.5%)	250,000
SASC Cafe	25,477	108,516	(83,039)	(325.9%)	200,000
Sports Hall	6,577	13,418	(6,841)	(104.0%)	
Studio	23,230	20,414	2,816	12.1%	150,000
Swimming	48,376	69,700	(21,324)	(44.1%)	100,000
Gravity	N/A	280	(280)	N/A	50.000
Xheight	N/A	1,678	(1,678)	N/A	50,000
Energy	N/A	22,230	(22,230)	N/A	0
	123,046	297,916	(174,870)	(142.1%)	2016/17 2017/18

Income	2016/17 £	2017/18 £	(Favourable)/ Adverse	% (Favourable)	Income
			£	/Adverse	£900,000
Shop	3,244	7,870	(4,626)	(142.6%)	£800,000
Health & Fitness	168,958	360,053	(191,095)	(113.1%)	£700,000
SASC Cafe	40,739	170,259	(129,520)	(317.9%)	
Sports Hall	48,165	68,214	(20,049)	(41.6%)	
Studio	23,757	11,534	12,223	51.5%	
Swimming	178,265	145,509	32,756	18.4%	£300,000
Gravity	N/A	10,887	(10,887)	N/A	£200,000
Xheight	N/A	38,270	(38,270)	N/A	£100,000
Energy	N/A	48,525	(48,525)	N/A	£0
	463,128	861,121	(397,993)	(85.9%)	2016/17 2017/18

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	2016/17 Full Year Actuals	2017/18 Original Full Year Budget	Original Qtr2 Full Year Budget		Qtr2 Variance	Full Year Projection	Variance to Original Budget	Percentage of Original Budget
					(Favourable) / Adverse		`	e) / Adverse
Evenenditure	£	£	£	£	£	£	£	
Expenditure Employees	1,000,255	1,256,400	607,890	576,282	(31,608)	1,215,700	(40,700)	(3%)
Premises Costs	613,613	603,900	413,070	404,248	(31,008) (8,822)	588,600	· · · ·	(3%)
	,		,	,	,		,	. ,
Transport Costs	14,714	13,300	4,506	8,526	4,020	14,200		7%
Supplies and Services	424,726	449,500	225,159	291,620	66,461	504,900	55,400	
Funding from Renewals Reserve	0	0	0	(55,400)	(55,400)	(55,400)	(55,400)	j 0%
Income								
Fees and Charges	(1,263,912)	(2,383,800)	(1,206,986)	(922,616)	284,370	(2,141,700)	242,100	(10%)
Direct Net Operating Cost / (Surplus)	789,396	(60,700)	43,639	302,660	259,021	126,300	187,000	
Support Service Costs	325,388	349,900	174,950	174,950	0	371,900	0	
Total Net Operating Cost	1,114,784	289,200	218,589	477,610	259,021	498,200	187,000	
Renewals Reserve Contribution	50,000	150,000	75,000	75,000	0	150,000	0	
Capital Financing Costs - MRP re £5M development	0	177,600	88,900	88,900	0	177,900	300	
Total Net Cost	1,164,784	616,800	382,489	641,510	259,021	826,100	187,300	

# **Comments from Leisure Services Manager**

At this early stage since the transformation, the overall picture is a huge improvement on previous years. The centre has exceeded expectations in terms of customer feedback, industry accolades, visitor numbers etc.

The centre has been chosen for a national case study by UK active research institute (supported by Sport England) who are showcasing Salt Ayre as an exemplar leisure centre and using the information as evidence for further investment in physical activity and to show the benefits of local authorities investing in facilities to reduce subsidy. They have also collated information about improvement in participation levels and health outcomes.

However, a major change project such as this will always bring huge challenges for staff not used to working in such a commercial environment and lessons have been learned along the way. In addition, trying to predict realistic income targets is difficult for any project, and the table above indicates that targets here have been over ambitious.

Never having delivered a project of such magnitude before, means it was not going to be easy. The impact on all staff at all levels of the change in culture and business is now fully appreciated and with hindsight more investment in training and capacity would have been beneficial.

There are a number of other operational reasons why the income is lower than expected including:

- Poor weather this summer meaning the outside gravity tower was closed for longer periods than expected.
- Staffing issues in some areas have resulted in changes in staff and the consequential downtime for recruitment. This impacted on customer service standards and led to income shortfalls, particularly in the café.
- Issues with the replacement and integration of the Leisure Management System with existing council systems have impacted on the ease of on line booking and payment for customers.

These issues are being addressed as far as possible so that the trend of improved income levels seen in October continue for the rest of the year.

In addition, officers continue to work closely with Alliance Leisure to improve marketing, promotion and advertising and the recent opening of the Spa facility has seen over 300 new members join as part of a bolt on package with the main gym, which is above initial expectations / forecasts. Recent efforts to increase our social media presence has proved successful.

Appendix B

Treasury Management Update Quarter Ended 30 September 2017 Report of Chief Officer (Resources)

# **Treasury Management Update**

Quarter Ended 30 September 2017

# 1. Introduction

The CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice for Treasury Management recommends that members be updated on treasury management activities regularly (through the reporting of the Treasury Management Strategy, and annual and midyear reports). This report is in line with best practice in accordance with that Code, to help demonstrate transparency and promote accountability. As such, it is a requirement that this half yearly update be referred onto Council for information.

# 2. Economic Background (provided by Capita Asset Services)

After the UK economy surprised on the upside with strong growth in 2016, growth in 2017 has been disappointingly weak; quarter 1 came in at only +0.3% (+1.7% y/y) and quarter 2 was +0.3% (+1.5% y/y) which meant that growth in the first half of 2017 was the slowest for the first half of any year since 2012. The main reason for this has been the sharp increase in inflation, caused by the devaluation of sterling after the referendum, feeding increases in the cost of imports into the economy. This has caused, in turn, a reduction in consumer disposable income and spending power and so the services sector of the economy, accounting for around 75% of GDP, has seen weak growth as consumers cut back on their expenditure. However, more recently there have been encouraging statistics from the manufacturing sector which is seeing strong growth, particularly as a result of increased demand for exports. It has helped that growth in the EU, our main trading partner, has improved significantly over the last year.

The Monetary Policy Committee (MPC) meeting of 14 September 2017 surprised markets and forecasters by suddenly switching to a much more aggressive tone in terms of its words around warning that the Bank Rate will need to rise. The Bank of England Inflation Reports during 2017 have clearly flagged up that they expected CPI inflation to peak at just under 3% in 2017, before falling back to near to its target rate of 2% in two years time. Inflation actually came in at 2.9% in August, (this data was released on 12 September), and so the Bank revised its forecast for the peak to over 3% at the 14 September meeting MPC. This marginal revision can hardly justify why the MPC became so aggressive with its wording; rather, the focus was on an emerging view that with unemployment falling to only 4.3%, the lowest level since 1975, and improvements in productivity being so weak, that the amount of spare capacity in the economy was significantly diminishing towards a point at which they now needed to take action. In addition, the MPC took a more tolerant view of low wage inflation as this now looks like a common factor in nearly all western economies as a result of increasing globalisation. This effectively means that the UK labour faces competition from overseas labour e.g. in outsourcing work to third world countries, and this therefore depresses the negotiating power of UK labour. However, the Bank was also concerned that the withdrawal of the UK from the EU would effectively lead to a decrease in such globalisation pressures in the UK, and so would be inflationary over the next few years.

It, therefore, looks very likely that the MPC will increase the Bank Rate to 0.5% in November or, if not, in February 2018. The big question after that will be whether this will be a one off increase or the start of a slow, but regular, increase in the Bank Rate. As at the start of

October, short sterling rates are indicating that financial markets do not expect a second increase until May 2018 with a third increase in November 2019. However, some forecasters are flagging up that they expect growth to improve significantly in 2017 and into 2018, as the fall in inflation will bring to an end the negative impact on consumer spending power while a strong export performance will compensate for weak services sector growth. If this scenario were to materialise, then the MPC would have added reason to embark on a series of slow but gradual increases in Bank Rate during 2018. While there is so much uncertainty around the Brexit negotiations, consumer confidence, and business confidence to spend on investing, it is far too early to be confident about how the next two years will pan out.

# 3. Interest Rate Forecast

The Council's treasury advisor, Capita Asset Services, has provided the following forecast:

	Dec-17	Mar-18	Jun-18	Sep-18	Dec-18	Mar-19	Jun-19	Sep-19	Dec-19	Mar-20
Bank rate	0.25%	0.25%	0.25%	0.25%	0.25%	0.25%	0.50%	0.50%	0.75%	0.75%
5yr PWLB rate	1.50%	1.60%	1.70%	1.70%	1.80%	1.80%	1.90%	1.90%	2.00%	2.00%
10yr PWLB rate	2.20%	2.30%	2.30%	2.40%	2.40%	2.50%	2.50%	2.60%	2.60%	2.70%
25yr PWLB rate	2.90%	2.90%	3.00%	3.00%	3.10%	3.10%	3.20%	3.20%	3.30%	3.30%
50yr PWLB rate	2.70%	2.70%	2.80%	2.80%	2.90%	2.90%	3.00%	3.00%	3.10%	3.10%

Capita Asset Services undertook its last review of interest rate forecasts on 9 August after the quarterly Bank of England Inflation Report. There was no change in MPC policy at that meeting. However, the MPC meeting of 14 September revealed a sharp change in sentiment whereby a majority of MPC members said they would be voting for an increase in Bank Rate "over the coming months". It is therefore possible that there will be an increase to 0.5% at the November MPC meeting. If that happens, the question will then be as to whether the MPC will stop at just withdrawing the emergency Bank Rate cut of 0.25% in August 2016, after the result of the EU withdrawal referendum, or whether they will embark on a series of further increases in Bank Rate during 2018.

The overall balance of risks to economic recovery in the UK is currently to the downside but huge variables over the coming few years include just what final form Brexit will take, when finally agreed with the EU, and when.

# 4. Annual Investment Strategy Update

The Treasury Management Strategy (TMS) for 2017/18, which includes the Annual Investment Strategy, was approved by the Council on 01 March 2017. It sets out the Council's investment priorities as being:

- Security of capital;
- Liquidity; and
- Yield.

The Council aims to achieve the optimum return (yield) on its investments commensurate with proper levels of security and liquidity. In the current economic climate it is considered

appropriate to keep investments short to cover cash flow needs, but also if and where appropriate, to seek out value available in periods up to 12 months with highly credit rated financial institutions, using the adopted creditworthiness approach, including minimum sovereign credit ratings and Credit Default Swap (CDS) overlay information.

Officers confirm that the approved limits within the Annual Investment Strategy were not breached during the quarter ended 30 September 2017.

The average level of funds available for investment purposes during the quarter was £34M. These funds were available on a temporary basis, and the level of funds available was mainly dependent on the timing of precept and business rate related payments, the receipt of grants and progress on the Capital Programme.

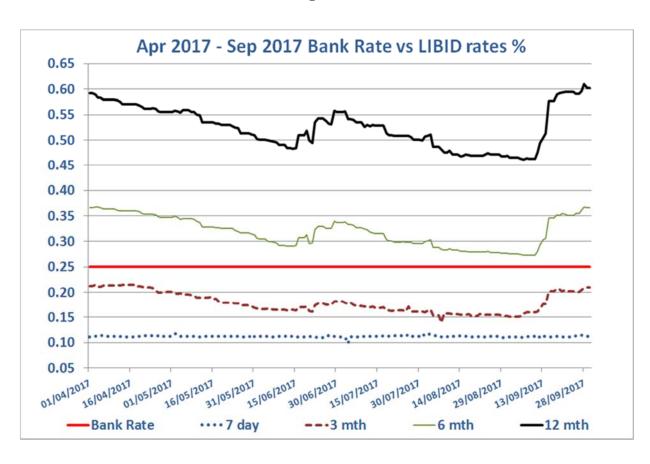
In terms of performance against external benchmarks, the return on investments compared to the 7 day LIBID and bank rates at the end of the period is as follows. This is viewed as reasonable performance, given the need to prioritise security of investments, and liquidity (i.e. making sure that the Council's cashflow meets its needs):

Base Rate	0.25%
7 day LIBID	0.12%
Lancaster City Council investments	0.30%

## Investment performance against budget for quarter ended 30 September 2017

Other Investments	Term	Maturity Date	Opening	Closing	Indicative Rate	Current Fixed Rate	Interest to Date
			£	£	(YTD)		£
Call Accounts							
Natwest (Cash Manager Plus)			125,321	137,490		0.01%	8
Money Market Funds							
Goldman Sachs			0	0	0.16%		2,243
Insight			0	0	0.14%		635
Blackrock Sterling Govt Liquidity Fund			500,000	4,000,000	0.20%		3,754
LGIM			5,200,000	6,000,000	0.22%		6,353
Ignis			6,000,000	6,000,000	0.24%		7,125
5							
Fixed Term Deposits							
Cambridgeshire County Council	6 months	04/07/2017	12,000,000	0		0.35%	10,932
Leeds City Council	6 months	16/07/2017	5,000,000	0		0.36%	5,277
Guildford Borough Council	364 days	17/07/2018	0	5,000,000		0.53%	5,445
Rugby Borough Council	11 months	29/06/2018	0	1,000,000		0.35%	585
Antrim & Newtown Abbey BC	364 days	06/08/2018	0	3,000,000		0.37%	1,673
Suffolk County Council	6 months	28/02/2018	0	5,000,000		0.30%	1,274
Broxtowe Borough Council	364 days	28/09/2018	0	1,000,000		0.40%	22
Uttlesford District Council	1 week	06/10/2017	0	4,000,000		0.30%	66
Sub-total			28,825,321	35,137,490			45,392
					Budge	eted income	43,450
							1,942

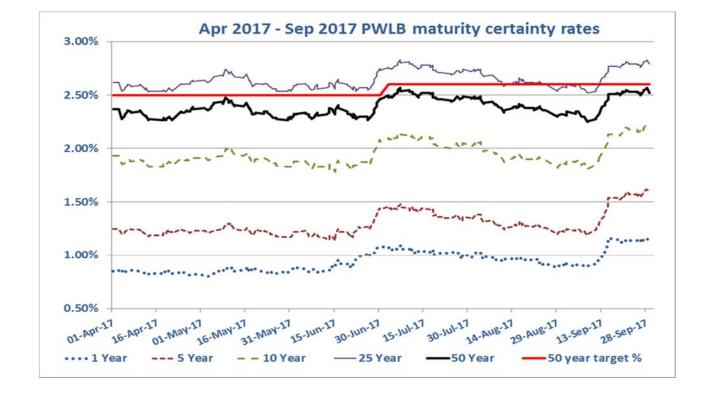
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# 5. Borrowing (commentary provided by Capital Asset Services)

The Council's capital financing requirement (CFR) for 2017/18 is £86.7m. The CFR denotes the Council's underlying need to borrow for capital purposes. Due to the overall financial position there is no new underlying need to borrow for capital purposes (the Capital Financing Requirement – CFR), therefore no new borrowing has been undertaken.

The graph below shows the movement in PWLB certainty rates for the first six months of the year to date.



# 6. Debt Rescheduling

Debt rescheduling opportunities have been very limited in the current economic climate given the consequent structure of interest rates, and following the increase in the margin added to gilt yields which has impacted PWLB new borrowing rates since October 2010. No debt rescheduling has therefore been undertaken to date in the current financial year.

# 7. Compliance with Treasury and Prudential Limits

During the financial year to date the Council has operated within the treasury and prudential indicators set out in the Council's Treasury Management Strategy and in compliance with the Council's Treasury Management Practices.

It is a statutory duty for the Council to determine and keep under review its affordable borrowing limits. The Council's approved Treasury and Prudential Indicators (affordability limits) as at 30 September are attached at Annex A. No changes are proposed so the information is only for noting.

# 8. Risk Management (Key Aspects)

# **Investment Security:**

There is still significant inherent risk generally affecting counterparties (i.e. who investments are placed with). These are considered to be managed effectively through the creditworthiness framework currently applied.

## Liquidity:

Liquidity risks are considered to be managed effectively, through cash flow monitoring arrangements and the periods chosen for investment, to help ensure that the Council will have sufficient cash available to meet its payment obligations and deal with the resulting impact on its cash flow.

## Interest Risk:

Investment Returns are inevitably low. The Council has risk exposure because all of its borrowings are long-term/fixed, and inevitably its investments are shorter term, meaning that generally they are more affected or influenced by the Bank Rate. There is little that can be done to mitigate this risk at this point.

# 9. Other Issues

# **Canal Corridor North**

Should the project proceed then it will have significant implications for the Treasury Management Strategy for 2018/19 and beyond. These will be factored into the review of the Strategy currently being undertaken and will also be highlighted in the relevant Canal Corridor North reported to be presented to Members in due course.

## **Revised CIPFA Codes**

The Chartered Institute of Public Finance and Accountancy, (CIPFA), is currently conducting an exercise to consult local authorities on revising the Treasury Management Code and Cross Sectoral Guidance Notes, and the Prudential Code. CIPFA is aiming to issue the revised codes during November.

A particular focus of this exercise is how to deal with local authority investments which are not treasury type investments such as investing in property in order to generate income for the authority at a much higher level than can be attained by treasury investments. One recommendation is that local authorities should produce a new report to members to give a high level summary of the overall capital strategy and to enable members to see how the cash resources of the authority have been apportioned between treasury and non-treasury investments. Officers are monitoring developments and will report to members when the new codes have been agreed and issued and on the likely impact on this authority.

#### Markets in Financial Instruments Directive (MIFID II)

The EU has now set a deadline of 03 January 2018 for the introduction of regulations under MIFID II. These regulations will govern the relationship that financial institutions conducting lending and borrowing transactions will have with local authorities from that date. This will entail increased administration for each institution dealing with this authority and for each type of investment instrument we use. The fact that a significant proportion of the Councils investment portfolio is held in simple term deposits (which are excluded from MIFIDII) will mean that this will have minimal impact on the Authority.

Agenda Item 9

# BUDGET AND PERFORMANCE PANEL

# Performance Monitoring 2017 – 2018 Quarter 2

# 14 November 2017

# **Report of Chief Officer (Environmental Services)**

# PURPOSE OF REPORT

To report on the overall performance of key indicators and projects as at 30 September 2017 – Quarter 2

# This report is public

# OFFICER RECOMMENDATIONS

(1) That Budget and Performance Panel considers the Cabinet Report dated 07 November 2017 on the performance of key indicators and projects at the end of Quarter 2 2017 – 2018 (30 September 2017)

# 1. PERFORMANCE QUARTER 2 – 2017 - 2018

- 1.1. The attached report and appendices, presented to Cabinet on 07 November 2017, provides a summary of the Quarter 2 progress and performance of key indicators and projects towards the achievement of the corporate priorities and outcomes.
- 1.2. Budget and Performance Panel are asked to consider the Cabinet report and attachments in line with their Terms of Reference within the Constitution relating to the monitoring and review of the council's performance.

# CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

None directly arising from this report

# LEGAL IMPLICATIONS

None directly arising from this report

# FINANCIAL IMPLICATIONS

None directly arising from this report

# OTHER RESOURCE IMPLICATIONS

Human Resources / Information Services / Property / Open Spaces: As set out in the relevant appendix

# SECTION 151 OFFICER'S COMMENTS

Section 151 Officer has been consulted and has no further comments

# MONITORING OFFICER'S COMMENTS

Monitoring Officer has been consulted and has no further comments

BACKGROUND PAPERS	Contact Officer: Bob Bailey, Organisational
	Development Manager
Cabinet Report 07/11//17	Telephone: 01524 582018
-	E-mail: rbailey@lancaster.gov.uk
	Ref: B&PP 14/11/17



# 2017 – 2018 Performance Monitoring Quarter 2 07 November 2017

# **Report of Chief Officer (Environment)**

<b>PURPOSE OF REPORT</b> To report on the overall performance of key indicators and projects as at 30 September 2017 – Quarter 2									
Key Decision	Key Decision Non-Key Decision X Referral from Cabinet Member								
Date of notice of forthcoming N/a key decision									
This report is p	ublic								

**RECOMMENDATIONS OF EILEEN BLAMIRE, LEADER OF THE COUNCIL** 

- (1) That Cabinet considers and comments on the performance of key indicators at the end of Quarter 2 2017 2018 (30 September 2017)
- 1. PERFORMANCE MONITORING QUARTER 2 2017-18

# Key Performance Indicators (Appendix A)

- 1.1 The attached appendix provides details of the performance on the recently developed suite of performance indicators as at 30 September 2017.
- 1.2 It provides headlines of performance in key areas that Cabinet can assess whilst taking into account the wider context, including:
  - Financial Position, and;
  - > Existing and emerging corporate priorities
- 1.3 As the new corporate plan and priorities are developed these key performance indicators will be further refined.
- 1.4 Additional indicators will be added to the Quarter 3 report for the corporate Clean and Green Places in relation to minimising the impact on the environment. One, yet to be fully worked up, will be around air quality and the monitoring of pollution. Three others, that will be lagging performance indicators (i.e. reported 3 months behind) are:
  - Cost/M<sup>2</sup> spent on energy usage across corporate buildings
  - > Amount of energy usage in council buildings (Gas/KwH)
  - > Amount of energy usage in council buildings (Electricity/KwH)
- 1.5 As suggested by Members, four community safety performance indicators, where the Council contributes as part of the wider Lancaster District Community Safety Partnership (CSP) will no longer be reported as part of the quarterly monitoring. Instead, these will be part of a separate report showing how the CSP collectively works together to make the district's communities safer and how it performs overall compared to other district councils.

# RELATIONSHIP TO POLICY FRAMEWORK

This report is a requirement of the council's Performance Management Framework in support of the delivery of key priorities and outcomes as set out in the overall policy framework and specifically in the Corporate Plan 2016 - 2020 and the revised and approved performance indicators for 2017 - 18.

# CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, HR, Sustainability and Rural Proofing):

None directly arising from this report

# LEGAL IMPLICATIONS

None directly arising from this report

## FINANCIAL IMPLICATIONS

None directly arising from this report

OTHER RESOURCE IMPLICATIONS: Human Resources / Information Services / Property / Open Spaces:

None directly arising from this report

# **SECTION 151 OFFICER'S COMMENTS**

Section 151 Officer has been consulted and has no further comments

## MONITORING OFFICER'S COMMENTS

Section 151 Officer has been consulted and has no further comments

 BACKGROUND PAPERS
 Contact Officer: Bob Bailey, Organisational

 Development Manager
 Telephone: 01524 582018

 E-mail: rbailey@lancaster.gov.uk
 Ref: Cabinet 07/11/2017

#### LANCASTER CITY COUNCIL Corporate Indicators - Quarter 2 (17/18) Report Promoting City, Coast & Countryside

# Lancaster City Council





8 dicate Below Target Baseline

1

	Performance Information	Performance Information		Performance Information Quart			Quarter 1 Quarter		Direction of	Comments
	Indicator	High/Low/ Neutral	Target	Actual	Target			comments		
0	Community Leadership									
C	Dutcome: Business and customer needs and expectations are met through u	ise of modern te	chnology							
٢	Number of services with fully transactional on-line self service capability	High is Good	Baseline	49	Baseline	49		Baseline: No change from the previous quarter. Work is ongoing to increase the number of on-line services and a target for this indicator will be worked up		

Outcome: Reputation, quality and value-for-money of council services maintained							
Average number of days of sickness absence per full time employee	Low is Good	1.75	1.25	1.75	1.37	Green (on or above target): The cumulative average number of days taken for sickness absence per full time employee for the the first half of the year is 2.62 days	

Outcome: Council operates within available resources									
Percentage of council housing rent due that is collected	High is Good	99.40%	98.60%	99.40%	97.78%	Ŷ	Amber (within 10% of target): The percentage of rent collected remains higher than at Q4 2016/2017 outturn of 97.3% but the impact of the roll out Universal Credit is significantly increasing the level of rent arrears as more tenants move from directly paid weekly Housing Benefit to Universal Credit which is paid directly to the tenant monthly in arrears. Since the roll out of Universal Credit there has been a reduction from 73% of tenant's rent being either wholly covered or partially covered by direct weekly Housing Benefit payment to just 52%. A 1% reduction in the annual collection of council housing rent due is estimated to be £150k (37k per quarter). Despite these challenges the collection rate remains high.		
Amount of current Council House rent arrears (dwellings)	Low is Good	£343,584	£425,630	£343,584	£502,425	ſ	Red (below target): 'The "real" arrears figure is lower than reported due to DWP Universal Credit managed payments or rent arrears deduction being paid monthly in arrears. These direct payments can only be requested from the DWP if a tenant has accrued rent arrears to the value of two month frent or more to recover the rent arrears. At the end of Quarter 2, the September DWP "managed payment or rent arrears deduction" monthly payment had not been received - estimated value £35,000. The October Direct Debit payments also totalled £117,000. The current balance showing on accounts as at 11 October 2017 is £438,555. The amount of current rent arrears is 3.5% of the annual debit, largely as a result of Welfare Reforms. The 1% rent decrease imposed over the past two years has also resulted in the reduction of the annual rent debit.		
Total number of subscriptions to the Garden Waste Scheme	High is Good	30,000	21,805	30,000	23,888	1	Red (below target): Target of 30,000 was based on information from a Council that had already rolled out a Graden Waste subscription scheme. Going forward the more relevant information will be to what extent the take up of the service in this district is increasing on a year by year basis. Take up on 23,888 subscriptions represents £612,531 of income.		

Outcome: Reputation, quality and value-for-money of council services maintained								
Average time taken to process new Housing Benefit and Council Tax claims	Low is Good	23	28	23	26.9	$\downarrow$	Amber (within 10% of target): As was the case in Quarter 1, welfare reforms, particularly Universal Credit, have led to a higher complexity of new claims and delays are being experienced in receiving information from the Department for Work and Pensions, but performance generally improves as the year progresses and therefore it is still hoped that targets will be met by year end.	

Performance Information		Quarter 1		Quarter 2		Direction of				
Indicator	High/Low/ Neutral	Target	Actual	Target	Actual	Travel	Comments			
Health and Wellbeing										
Outcome: People live safe, healthy, active and independent lives	1					-				
Number of people statutorily homeless	Low is Good	25	10	25	20	1	Green (on or above target): The total figure for Qtr 1 & Qtr 2 is 30. Even though this is an increase on the previous quarter homeless prevention is still preventing statutory applications given the numbers of households we are seeing coming through our service.			
Number of Disabled Facilities Grants completed	High is Good	50	58	100	104	1	Green (on or above target): The cumulative number of DFG completions for the first half of the year is 104 an average of 17 grants completed per month. The average number for the same period in 2016/17 was 16.			
Number of properties where 'category 1 hazards' have been eliminated	High is Good	25	27	25	16	↓	Red (below target): This indictor measures the number of proactive inspections carried out. It has been purposely reduced this quarter to allow officers to focus on more pressing housing projects such as the delivery of the £700,000 flood grant programme and ensuring Syrian Refugee's were settled in good quality accommodation. Both projects took significant staff resource. Although the proactive inspection programme was reduced, officers still responded to complaints from tenants about poor private sector housing conditions and were able to take action to address these.			
Percentage of premises scoring 4 or higher on the food hygiene rating scheme	High is Good	90%	88.15%	90%	88.35%	↑	Amber (within 10% of target): Increased by 0.2% since last quarter. Consumers respond positively to higher food hygiene ratings (4 and 5) which are awarded to food businesses with good management and which pose low risks to consumers. The council is driving a focus on raising hygiene standards and scores on the doors. This is why we are working hard and innovatively with businesses to maximise good hygiene ratings. We have an above average percentage of 4 and 5 rated businesses and expect this to rise further.			
Percentage of high risk food hygiene inspections completed	High is Good	100%	100%	100%	85%	↓	This relates to the number of "A" rated high risk premises inspected. High risk ratings are assigned to food businesses with exceptionally complex processing methods (e.g. manufacturers), food businesses with chequered compliance histories, and businesses demonstrating a recent drop in food safety standards. Thirty premises were inspected in the quarter. Inspections of four premises were not carried out due to a significant amount of time and resource being spent on two highly complex health and safety prosecution cases and individual complexities. Each of the four premises had, however, been receiving special attention and are now in the process of being inspected.			
Total number of admissions to Salt Ayre Leisure Centre	High is Good	130,000	131,856	180,000	145,669	↑	Red (below target): Although this is below target, the figure represents an increase of 10% against swimming, 83% gym and classes and 267% against activities in general compared to the equivalent period last year. The number of active gym members has increased by 419% (UK Active data analysis) and 16000 paying customers used Energy during this period. The figures for Energy exclude attendance by parents/carers and as such an estimate of an additional 32,000 people attending site above the figure submitted would be more accurate.			
Time taken to re-let council houses	Low is Good	38	66.99	38	71.67	1	Red (below target): The overall average relet time remains high but actions are being taken to recover the position. The average relet time of properties let during September was 63.97 days, and the number of properties remaining empty has been reduced by 28% since the end of Q1.			

Performance Information		Quarter 1		Quarter 2		Direction of	Comments			
Indicator	High/Low/ Neutral	Target	Actual	Target	Actual	Travel	comments			
Clean and Green Places										
Outcome: High standards of cleanliness maintained	Outcome: High standards of cleanliness maintained									
Number of fly tipping reports actioned within 5 days	High is Good	125	162	125	394	1	Green (on or above target): Between 1st July and 30th September 2017 Public Realm received 532 service requests in relation to Fly Tipping. On the customer service request system LAGAN, 394 of these were closed on the system within 5 working days. This equates to 74.06% of the total number.			
Number of fly tipping enforcement notices issued	High is Good	164	202	199	190	Ŷ	Amber (within 10% of target): Number of fly tipping enforcement notices issued is 190 for Q2 and represents Investigation, warning letters and notices in that period. With effect from 16th October 2017 the Enforcement function within Environmental Services has transferred to Health and Housing under a larger corporate Enforcement and Anti-Social Behaviour Team. The reporting of this measure will therefore transfer to that team. In terms of the responses to fly tipping whilst the figure is only slightly lower than the previous quarter (202 No.) there has been a reduction in capacity with the team reduced from two officers to one.			
Percentage of household waste recycled (Lagging)	High is Good	N/A		45%	36.5%		Red (Below target): This is a 'lagging' indicator with data being reported a quarter behind the reporting period, so the data now reported covers the period 01 April 2017 to 30 June 2017. The direction of travel of this indicator will be reported in the next quarterly monitoring cycle.			
Kilogrammes of residual waste per household (Lagging)	Low is Good	N/A		90.00	89.2		Green (on or above target): This is a 'lagging' indicator with data being reported a quarter behind the reporting period, so the data now reported covers the period 01 April 2017 to 30 June 2017. The direction of travel of this indicator will be reported in the next quarterly monitoring cycle. This measure show a reduction in waste collected per head compared to the same period in 2016/17.			
Outcome: Minimising impact on the environment										
Diesel Consumption - Council Vehicle Fleet (Litres)	Low is Good	121,728	125,532	121,728	123,610	$\downarrow$	Amber (within 10% of target): Road diesel usage for Q2 represents a decrease of 1,877.10 litres when compared to the same quarter in 2016. The cumulative total of fuel consumption for the first half of the year is 249,142.			

Performance Information		Quarter 1		Quarter 2		Direction of	Community.			
Indicator	High/Low/ Neutral	Target	Actual	Target	Actual	Travel	Comments			
ustainable Economic Growth										
Dutcome: City, town and rural areas are enhanched and improved										
Number of empty properties brought back into use	High is Good	15	17	15	19	↑	Green (on or above target): A total of 36 properties have been brought back into use so far this year, of which there were 19 in Quarter 2. Of those brought back into use in Quater 2, one was through the Council's partnership with Methodist Action with the proeprty now providing accommodation for a family who were homeless. Three properties had been empty for more than 10 years and four more for over 5 years. The occupation of these properties will have a positive effect on the surrounding area through the renovation of previoulsy rundown buildings and help to reduce the potential for criminal and anti-social behaviour whilst increasing the peace of mind for neighbours.			
Percentage of minor planning applications determined within 8 weeks or agreed time (Speed of Decision)	High is Good	92.13%	100%	92.13%	98%	↓	Green (on or above target): This figure (rounded from 98.44%) indicates that 64 Minor applications were determined in Quarter 2, of which 63 were determined within 8 weeks or a mutually agreed time with the applicant. This degree of certainty for timely decision-making benefits applicants and developers, helping to stimulate the local economy.			
Percentage of other planning applications determined within 8 weeks or agreed time (Speed of Decision)	High is Good	70%	98.67%	70%	100%	↑	Green (on or above target): All 179 applications in the Other category (which includes householder applications) were determined within time or within a mutually agreed period of time with the applicant. This degree of certainty for timely decision-making benefits applicants and developers, particularly for those wishing to extend their own domestic properties.			
Percentage of major planning applications determined within 13 weeks or agreed time (Speed of Decision)	High is Good	60%	100%	60%	100%	$\rightarrow$	Green (on or above target): All 10 Major applications that were determined in Q2 were determined within time, or within a mutually agreed timeframe with the applicant. This degree of certainty for timely decision-making benefits applicants and developers of major schemes, thus giving certainty for programme management and scheme completion.			
Outcome: City, town and rural areas are enhanched as destinations for resid	tents and visitors									
Number of followers on Lancaster City Council's Twitter Page	High is Good	9,000	8,668	9,000	8,835	<b>↑</b>	Amber (within 10% of target): Number of people following @lancastercc has increased since last quarter.			
Number of page visits made to 'Welcome Lancaster' webpage	High is Good	19,250	17,304	19,250	17,254	Ŷ	Red (below target): This is a combination of page visits to our Lancaster page on www.visitlancashire.com and our new standalone website - www.visitlancaster.org.uk. There has been an increase in visits to our standalone website but there has been a decline in the views on visitlancashire.com which is managed by our partner - Marketing Lancashire. The visitlancashire.com website is becoming increasingly out-dated (not mobile friendly) and we are told there will be a new version soon which is mobile responsive and thus will assist with greater page views again.			
Number of page visits made to 'Welcome Morecambe' webpage	High is Good	9,750	10,614	9,750	12,794	↑	Green (on or above target): The visitlancashire website is becoming increasingly out-dated (not mobile friendly) and we are told there will be a new version soon which is mobile responsive and thus will assist with greater page views again. We are in the process of producing our own morecambebay visitor website - similar to the one that has been done for Lancaster - where we are in control of our own editorial and performance of the site overall.			

Agenda Item 10

### BUDGET AND PERFORMANCE PANEL

### Complaints Procedure and Monitoring 2016 / 2017 14<sup>th</sup> November 2017 Report of Chief Officer (Environmental Services)

#### PURPOSE OF REPORT

To provide an overview of the performance of the council during 2016 - 2017 in responding to complaints submitted in accordance with the council's Complaints Procedure and considered by the Local Government Ombudsman for the year ended 31 March 2017.

The report also outlines current monitoring arrangements and notes that the Overview and Scrutiny Committee has set up a Task Group to develop a customer service strategy and review the Council's complaints policy.

#### This report is public

#### **OFFICER RECOMMENDATIONS**

- (1) That Budget and Performance Panel considers the report and attachments in line with their Terms of Reference relating to the monitoring and review of the council's performance, making any comments and recommendations considered necessary.
- (2) That Budget and Performance Panel note that a task group has been set up to steer the development customer service strategy and review the Council's complaints policy. The work of the TG will be overseen by Overview and Scrutiny

#### 1. COMPLAINTS PROCEDURE AND MONITORING ARRANGEMENTS

- 1.1. The Council provides services and makes decisions that affect the lives of local residents, so it is inevitable that sometimes people will feel that:
  - we failed to deliver a service to an agreed standard or follow an agreed council procedure or policy;
  - > we did not take account of relevant matters when coming to a decision;
  - > we were neglectful or delayed maters unnecessarily;
  - > a member of staff dealt with them badly, or;
  - > they are the victim of malice, bias or discrimination
- 1.2. We have a complaints procedure so that people feel that they can raise their concerns and be treated with respect and responded to accordingly. It also provides an important opportunity to rectify a mistake and to make improvements.
- 1.3. Having a formal complaints procedure helps to ensure that all complaints are directed to the right service area to speed up the process and to ensure that they are investigated thoroughly.
- 1.4. Sometimes a 'complaint' is made that should be handled by another organisation or is excluded from the formal complaints procedure, such as:
  - day-to-day service requests or fault reports (missed bine for example);
  - > a criticism or disagreement with a Council policy or decision;
  - an alternative appeals procedure exists such as an independent tribunal (for example, planning permission refusals, award of housing or council tax benefit or homelessness matters)
  - a matter that is, or is reasonably expected to be, the subject of court or tribunal proceedings or is in the hands of the Council's insurers

- 1.5. The Complaints Policy defines a complaint as 'An expression of dissatisfaction about a council service (whether that service is provided directly by the council or by a contractor or partner) that requires a response'.
- 1.6. Formal complaints can be made in person, by telephone, email, in writing or online or can be taken up by Ward Councillor's on the complainants' behalf. Complaints are normally picked up by Customer Services, logged on a shared spreadsheet held in the 'public folder' and subsequently directed to designated complaints officers within each Service.
- 1.7. On the occasions when complaints are received directly to the relevant Service, the Complaints Officer is responsible for logging it on the shared spreadsheet.
- 1.8. Complaints must be acknowledged within five days of receipt and will be investigated by an officer from the appropriate Service. There are two formal stages:
  - Stage One Complaints Officer will aim to investigate and provide a full response within 10 working days from initial receipt. Where this is not possible the complainant is advised of the likely timescales and kept informed of progress.
  - Stage Two only applied where the Stage One process has been fully exhausted and where the complainant is dissatisfied with the response at Stage One. Stage Two is not intended to be a re-investigation of the original complaint but a review by an officer from a different Service to determine if the Stage One investigation was thorough and impartial and, if any fault was found, whether things have been put right for the complainant. The target for a full response at this Stage is also within 10 working days of Stage Two being instigated. The complainant must be informed where a decision cannot be made within that timescale.
- 1.9. As well as ensuring that individual complaints information is used to inform and improve services delivered, through the analysis of complaints information we are able to spot trends and highlight issues that have a negative impact on our residents. Budget and Performance Panel routinely review complaints. A complete analysis of complaints received in 2016 – 2017 is set out in Section 3 of this report.
- 1.10. The existing complaints policy is based on best practice from the Local Government Ombudsman. As part of the work of the customer service strategy Task group it will be reviewed to ensure it is still fit for purpose. As part of this the Budget and Performance Panel will be consulted.

#### 2. LOCAL GOVERNMENT OMBUDSMAN'S ANNUAL REVIEW LETTER

- 2.1. Members of the public can request the Local Government Ombudsman (LGO) for an independent review if they are not satisfied with the Council's handling of, or conclusions from, a complaint. If the LGO finds that the Council is at fault, actions are recommended to the Council to remedy it.
- 2.2. The LGO sends an Annual Review setting out statistics about complaints that have been referred during the financial year. The 2016 / 2017 Annual Review Letter, attached to this report, was considered by Audit Committee on 13<sup>th</sup> September 2017.
- 2.3. In summary, the LGO received 15 complaints about the Council in 2016 / 2017, compared to 12 in 2015 / 2016. There were 17 decisions made same as in 2015 / 2016 as not every decision relates to a complaints made in a 12 month period.
- 2.4. This is broadly in line with other Lancashire district councils and provides a reasonable benchmark on which to evaluate future performance in relation to complaints referred to the LGO.

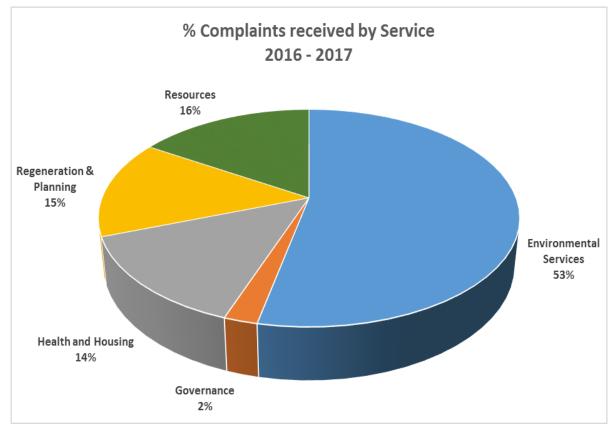
2.5. The Annual Review letter sets out that 3 of the Ombudsman's decisions are a result of detailed investigations, 2 of which were upheld. This is the same as in 2015 /2016. Both of the upheld complaints have since been 'closed' by the LGO following satisfactory implementation of their recommended actions.

#### 3. COMPLAINTS ANALYSIS 2016-2017

- 3.1. In 2016 -2017 a total of 137 complaints compared to 124 in 2015 2016 were received. This is an increase of nearly 10.5% overall.
- 3.2. The table below sets out the analysis of the number of complaints by Service in 2016 2017, compared to 2015 2016.

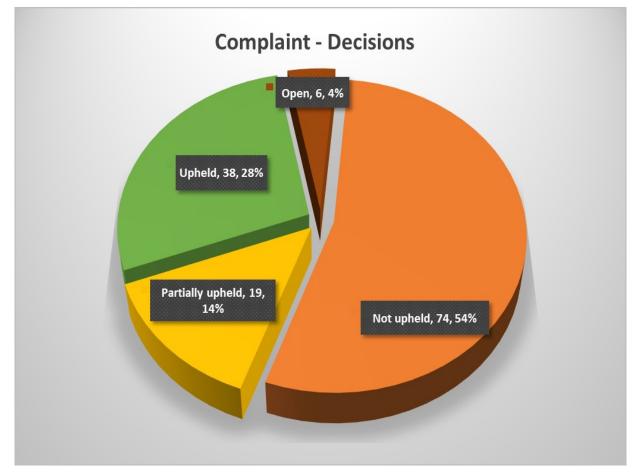
Service	2016-17 2015-2016		Ch	ange
0011100			Number	%
Environmental Services	73	79	-6	-8%
Governance	3	3	0	0
Health and Housing	19	17	2	+11%
Regeneration & Planning	20	15	5	+33%
Resources	22	10	12	120%
Total	137	124	13	10%

# 3.3. The graph below shows the percentage share by Service of the total complaints made



3.4. It can be difficult to pinpoint specific reasons for any increases or decreases in the number of complaints made, but an analysis of causes of complaints received during 2016/2017 indicates that Welfare Reform and, in particular, Universal Credit has had an impact. This in terms of complaints made in relation to changes to the benefits scheme and complainants apparent perception of the advice given to them in order to comply with Universal Credit requirements.

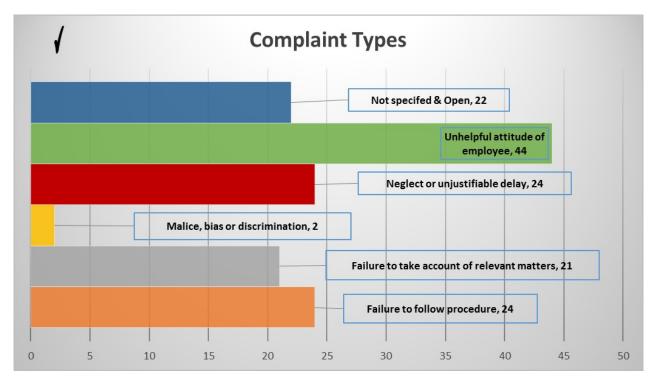
- 3.5. The other main reason for the increased number of complaints received is a more consistent approach to logging complaints received across all Services.
- 3.6. Of the total complaints made across all Services in 2016 2017 (137), 74 were Not Upheld (65 in 2015/16); 38 Upheld (30 in 2015/16); 19 Partially Upheld (20 in 2015/16) and 6 Ongoing (9 in 2015/16). This is shown pictorially in the graph below. An explanation of the processes at Stage One and Two is set out in paragraph 1.8 of this report.



- 3.7. During the year 128 were completed to the complainants satisfaction at Stage One and 9 referred to Stage 2 of the Complaints Procedure, the same as in 2015 - 2016
- 3.8. Of the total number of complaints received in 2016 2017 (124), 61% at Stage One were dealt with within 10 days of the complaint being received. This is 7% lower than in 2015 2016. Of the 9 complaints escalated to Stage Two, 4 were dealt with within specified deadlines (6 in 2015 2016) in 2 instances records were incomplete. In all cases, both at Stage One and Stage Two, the complainant was informed that deadlines would be exceeded.

3.9. The table and graph below sets out an analysis of all complaints by type as set out in the complaints procedure:

Complaint Types	2016 - 2017	2015 - 16	Change %		
oomplant Types	2010 - 2011	2010 - 10	Number	%	
Failure to follow procedure	24	30	-6	-25%	
Failure to take account of relevant matters	21	16	5	31%	
Malice, bias or discrimination	2	7	-5	-350%	
Neglect or unjustifiable delay	24	14	10	72%	
Unhelpful attitude of employee	44	51	-7	-14%	
Not specified/Open	22	8	14	175%	
Total	137	124	13	10%	



#### 4. SERVICE IMPROVEMENTS AND LEARNING FROM COMPLAINTS

- 4.1. Whilst the number of complaints in 2016 2017 have increased slightly on the previous year it has to be taken into context that of the number of transactions and activities the council undertakes each year, such as:
  - delivery of a waste and recycling service to nearly 63,000 properties;
  - > over 4,000 service requests received by Public Realm;
  - > 15,000 telephone enquiries dealt with by the Public Protection team;
  - > nearly 1,500 planning applications, and
  - 12,000 benefit claims
- 4.2. Nevertheless, complaints are a valuable source of customer insight and there is scope to make better use of complaints information and the way that they are managed.

- 4.3. Data about complaints provides an important source of intelligence about what is going on that can be used to seek service improvement and, where necessary, hold the Council, Service or an individual to account.
- 4.4. The current system for logging complaints is cumbersome and not wholly reliable and there is currently no formal approach to making best use of the information to identify root causes and prioritise service improvements.
- 4.5. The Customer Experience Platform (CEP) currently in the early stages of development will provide an opportunity to improve the way that complaints are logged and data analysed.
- 4.6. The appointment of an Information Governance Manager should also provide an opportunity to review the current complaints procedure and monitoring arrangements to make sure that there is clarity around officer responsibilities and the management and reporting of complaints and the sharing of lessons that are learned so that the same mistakes are not made again.
- 4.7. This information will be used by the Task Group to help steer the development of a customer service strategy.

#### CONCLUSION OF IMPACT ASSESSMENT (including Health & Safety, Equality & Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

None directly arising from this report

#### LEGAL IMPLICATIONS

None arising from this report

#### FINANCIAL IMPLICATIONS

None directly arising from this report.

#### OTHER RESOURCE IMPLICATIONS

Human Resources / Information Services / Property / Open Spaces: None directly arising from this report

#### SECTION 151 OFFICER'S COMMENTS

Section 151 Officer has been consulted and has no further comments

#### MONITORING OFFICER'S COMMENTS

Monitoring Officer has been consulted and has no further comments

BACKGROUND PAPERS	Contact Officer: Bob Bailey, Organisational
	Development Manager
LGO Annual Review Letter	Telephone: 01524 582018
Complaints spreadsheet 2016-17	E-mail: rbailey@lancaster.gov.uk
	Ref: Complaints analysis 2016-17

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20 July 2017

By email

Susan Parsonage Chief Executive Lancaster City Council

Dear Susan Parsonage,

#### Annual Review letter 2017

I write to you with our annual summary of statistics on the complaints made to the Local Government and Social Care Ombudsman (LGO) about your authority for the year ended 31 March 2017. The enclosed tables present the number of complaints and enquiries received about your authority and the decisions we made during the period. I hope this information will prove helpful in assessing your authority's performance in handling complaints.

The reporting year saw the retirement of Dr Jane Martin after completing her seven year tenure as Local Government Ombudsman. I was delighted to be appointed to the role of Ombudsman in January and look forward to working with you and colleagues across the local government sector in my new role.

You may notice the inclusion of the 'Social Care Ombudsman' in our name and logo. You will be aware that since 2010 we have operated with jurisdiction over all registered adult social care providers, able to investigate complaints about care funded and arranged privately. The change is in response to frequent feedback from care providers who tell us that our current name is a real barrier to recognition within the social care sector. We hope this change will help to give this part of our jurisdiction the profile it deserves.

#### **Complaint statistics**

Last year, we provided for the first time statistics on how the complaints we upheld against your authority were remedied. This year's letter, again, includes a breakdown of upheld complaints to show how they were remedied. This includes the number of cases where our recommendations remedied the fault and the number of cases where we decided your authority had offered a satisfactory remedy during the local complaints process. In these latter cases we provide reassurance that your authority had satisfactorily attempted to resolve the complaint before the person came to us.

We have chosen not to include a 'compliance rate' this year; this indicated a council's compliance with our recommendations to remedy a fault. From April 2016, we established a new mechanism for ensuring the recommendations we make to councils are implemented, where they are agreed to. This has meant the recommendations we make are more specific, and will often include a time-frame for completion. We will then follow up with a council and seek evidence that recommendations have been implemented. As a result of this new process, we plan to report a more sophisticated suite of information about compliance and service improvement in the future.

This is likely to be just one of several changes we will make to our annual letters and the way we present our data to you in the future. We surveyed councils earlier in the year to find out, amongst other things, how they use the data in annual letters and what data is the most useful; thank you to those officers who responded. The feedback will inform new work to

# Local Government & Social Care OMBUDSMAN

provide you, your officers and elected members, and members of the public, with more meaningful data that allows for more effective scrutiny and easier comparison with other councils. We will keep in touch with you as this work progresses.

I want to emphasise that the statistics in this letter comprise the data we hold, and may not necessarily align with the data your authority holds. For example, our numbers include enquiries from people we signpost back to the authority, but who may never contact you.

In line with usual practice, we are publishing our annual data for all authorities on our website. The aim of this is to be transparent and provide information that aids the scrutiny of local services.

#### The statutory duty to report Ombudsman findings and recommendations

As you will no doubt be aware, there is duty under section 5(2) of the Local Government and Housing Act 1989 for your Monitoring Officer to prepare a formal report to the council where it appears that the authority, or any part of it, has acted or is likely to act in such a manner as to constitute maladministration or service failure, and where the LGO has conducted an investigation in relation to the matter.

This requirement applies to all Ombudsman complaint decisions, not just those that result in a public report. It is therefore a significant statutory duty that is triggered in most authorities every year following findings of fault by my office. I have received several enquiries from authorities to ask how I expect this duty to be discharged. I thought it would therefore be useful for me to take this opportunity to comment on this responsibility.

I am conscious that authorities have adopted different approaches to respond proportionately to the issues raised in different Ombudsman investigations in a way that best reflects their own local circumstances. I am comfortable with, and supportive of, a flexible approach to how this duty is discharged. I do not seek to impose a proscriptive approach, as long as the Parliamentary intent is fulfilled in some meaningful way and the authority's performance in relation to Ombudsman investigations is properly communicated to elected members.

As a general guide I would suggest:

- Where my office has made findings of maladministration/fault in regard to routine mistakes and service failures, <u>and</u> the authority has agreed to remedy the complaint by implementing the recommendations made following an investigation, I feel that the duty is satisfactorily discharged if the Monitoring Officer makes a periodic report to the council summarising the findings on all upheld complaints over a specific period. In a small authority this may be adequately addressed through an annual report on complaints to members, for example.
- Where an investigation has wider implications for council policy or exposes a more significant finding of maladministration, perhaps because of the scale of the fault or injustice, or the number of people affected, I would expect the Monitoring Officer to consider whether the implications of that investigation should be individually reported to members.
- In the unlikely event that an authority is minded not to comply with my
  recommendations following a finding of maladministration, I would always expect the
  Monitoring Officer to report this to members under section five of the Act. This is an
  exceptional and unusual course of action for any authority to take and should be
  considered at the highest tier of the authority.

The duties set out above in relation to the Local Government and Housing Act 1989 are in addition to, not instead of, the pre-existing duties placed on all authorities in relation to Ombudsman reports under The Local Government Act 1974. Under those provisions, whenever my office issues a formal, public report to your authority you are obliged to lay that report before the council for consideration and respond within three months setting out the action that you have taken, or propose to take, in response to the report.

I know that most local authorities are familiar with these arrangements, but I happy to discuss this further with you or your Monitoring Officer if there is any doubt about how to discharge these duties in future.

#### **Manual for Councils**

We greatly value our relationships with council Complaints Officers, our single contact points at each authority. To support them in their roles, we have published a Manual for Councils, setting out in detail what we do and how we investigate the complaints we receive. When we surveyed Complaints Officers, we were pleased to hear that 73% reported they have found the manual useful.

The manual is a practical resource and reference point for all council staff, not just those working directly with us, and I encourage you to share it widely within your organisation. The manual can be found on our website <u>www.lgo.org.uk/link-officers</u>

#### **Complaint handling training**

Our training programme is one of the ways we use the outcomes of complaints to promote wider service improvements and learning. We delivered an ambitious programme of 75 courses during the year, training over 800 council staff and more 400 care provider staff. Post-course surveys showed a 92% increase in delegates' confidence in dealing with complaints. To find out more visit www.lgo.org.uk/training

Yours sincerely

Michael King Local Government and Social Care Ombudsman for England Chair, Commission for Local Administration in England

For further information on how to interpret our statistics, please visit our website: <u>http://www.lgo.org.uk/information-centre/reports/annual-review-reports/interpreting-local-authority-statistics</u>

## Complaints and enquiries received

Adult Care Services	Benefits and Tax	Corporate and Other Services	Education and Children's Services	Environment Services	Highways and Transport	Housing	Planning and Development	Other	Total
0	5	0	1	1	1	2	5	0	15

Decisions made					Detailed In	vestigations		
Incomplete or Invalid	Advice Given	Referred back for Local Resolution	Closed After Initial Enquiries	Not Upheld	Upheld		Uphold Rate	Total
1	1	7	5	1	2		67%	17
Notes					Complaint	s Remedied		
Our uphold rate is calculated in relation to the total number of detailed investigations. The number of remedied complaints may not equal the number of upheld complaints. This is because, while we may uphold a complaint because we find fault, we may not always find grounds to say that fault caused injustice that ought to be remedied.			neld complaints. ult, we may not	by LGO	Satisfactorily by Authority before LGO Involvement			
2					0			

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## BUDGET AND PERFORMANCE PANEL

### Work Programme Report

### 14<sup>th</sup> November 2017

### **Report of the Chief Executive**

#### PURPOSE OF REPORT

To update Members on the Panel's Work Programme.

This report is public.

#### RECOMMENDATIONS

(1) That the Panel considers the Work Programme and any other issues that should be included.

#### 1.0 Introduction

- 1.1 The Budget and Performance Panel is responsible for setting its own annual Work Programme within the terms of reference, as set out in Part 3, Section 12 of the Constitution.
- 1.2 Members of the Budget and Performance Panel are entitled to give notice to the Chief Executive that they wish an item relevant to the Terms of Reference of the Committee to be included on the agenda for the first available meeting and the meeting will determine whether the issue should be included in its Work Programme based on its relevance as compared to the priorities as set out in the Scrutiny Work Programme (Part 4, Section 5 of the Constitution).

#### 2.0 Report

- 2.1 Following the Panel's meetings on the 12<sup>th</sup> September and 10<sup>th</sup> October 2017 a number of updates are included in Appendix A to this report.
- 2.2 The Panel is requested to consider the Work Programme.

#### SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments.

#### **MONITORING OFFICER'S COMMENTS**

The Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS	Contact Officer: Tessa Mott
	Telephone: 01524 582074 E-mail: tmott@lancaster.gov.uk
None.	

#### APPENDIX A

#### **BUDGET & PERFORMANCE PANEL WORK PROGRAMME 2017/18**

Matter for consideration	Detail	Officer responsible/ External	Expected date of meeting
Financial Monitoring (to include an update on the financial position of Salt Ayre min. 12 refers 12 <sup>th</sup> Sep 2017)	(min. 7 refers – Work Programme Report 11 <sup>th</sup> July 2017)	Chief Officer (Resources)	Quarter 2 – November 2017 Quarter 3 – February 2018
Corporate Performance Monitoring - <b>NOTE- this report</b> <b>will be combined</b> <b>with report above</b> <b>as appropriate</b> Where there is a red indicator – briefing note or explanation to be provided.	(min. 7 refers – Work Programme Report 11 <sup>th</sup> July 2017)	Chief Officer (Environment)	Quarter 2 – November 2017 Quarter 3 – February 2018
Pensions	Information requested 13 <sup>th</sup> September 2016 (min. 14 and 19 refers) Further information requested following 11 <sup>th</sup> July 2017 meeting (min. 7 refers – Work Programme Report).	Representative of Lancashire County Council invited to address the Panel on Pensions.	14 <sup>th</sup> November 2017 County Councillor Eddie Pope, Chair of the Pensions Committee, will be in attendance.
Compliments and Complaints Half Yearly Report. To form part of the Corporate Performance Monitoring Report.	To include detail on the complaints made against the Council and upheld by the LGO. (min. 12 refers – 13 <sup>th</sup> September 2016).	Chief Officer (Environment)	(Twice yearly) To be incorporated into the Corporate Performance Report. 14 <sup>th</sup> November 2017
Performance and Service Accounts	Presentation previously made to Cabinet by Chief Officers on performance and service accounts.	All Chief Officers	Chief Officer (Health and Housing) to return to 14 <sup>th</sup> November meeting (min. 18 refers Oct 2017)
			13 <sup>th</sup> December 2017 – Regeneration and Planning -Resources to present at this additional meeting.

Annual Stakeholders	Arranged as part of	Chief Officer	23 <sup>rd</sup> January 2018
Meeting	Arranged as part of the budget	(Resources)	23 <sup>th</sup> January 2018
Mooting	consultation process.		(NOTE:
	Other organisations		Venue MTH).
	invited to present their		
	budget proposals.		
Treasury	The Panel's views to	Chief Officer	6 <sup>th</sup> February 2018
Management	be sought regarding	(Resources)	
Strategy	the proposed treasury		
	management framework for		
	2018/19.		
Procurement	Further pre-scrutiny	Chief Officer	Prior to the updated
Strategy	prior to the updated	(Resources)	Strategy being
	Procurement Strategy	(	presented to
	being presented to		Cabinet. The
	Cabinet.		timescales for this
			will be confirmed in
	(Min. 8 (12 <sup>th</sup> July		due course, in light
	2016) and 19 refers		of other strategy
	(8 <sup>th</sup> November 2016) – Action – briefing note		review work and resources/competing
	to be provided).		workloads.
Repairs and	When considered to	Chief Officer	As required
Maintenance Service	invite Overview and	(Environment)	
(RMS) (previously on	Scrutiny Members to		
the Work Programme	ask questions.		
as the APSE Report)			
	(min. 19 refers – 8 <sup>th</sup>		
Commercial	November 2016)	Chief Officer	Also covered in
Properties	Report on Commercial Properties to be part	(Resources)	quarterly reporting,
	of the Work		the content of which
	Programme		will continue to be
			reviewed and
	(Min 7 refers – Work		updated.
	Programme Report -		
	11 <sup>th</sup> July 2017).		TDO
Economic Growth	Min. 7 refers – Work	Chief Officer	TBC
Strategy	Programme Report - 11 <sup>th</sup> July 2017.	(Regeneration and Planning) /	
		Economic	
		Development	
		Manager	
Morecambe Area	Min. 7 refers – Work	Chief Officer	TBC
Action Plan	Programme Report -	(Regeneration and	
	11 <sup>th</sup> July 2017.	Planning) /	
		Economic	
		Development Manager	
Museums Service	Min. 7 refers – Work	Chief Officer	ТВС
	Programme Report -	(Regeneration and	
	11 <sup>th</sup> July 2017	Planning) /	
	-	Economic	
		Development	
		Manager	
Performance and	Min. 17 refers –	Chief Officer	TBC
Service Accounts	Performance and	(Environment)	

Update –	Service Account	
Environmental Services	Update – Environmental	
	Services	

#### **Invitations to Cabinet Members**

Cabinet Member and area of responsibility	Issue	Expected date of meeting
Councillor Blamire, Leader of the Council	Corporate Performance Monitoring.	Various.
Councillor Anne Whitehead	Financial Monitoring	Various – also to include presentation of Cabinet's Budget and Policy Framework Proposals at the Annual Stakeholders Meeting 23 <sup>rd</sup> January 2018.
All Members of Cabinet	Various. Invitations to be extended to Cabinet Members to coincide with issues relevant to their respective portfolios. To include presentations on performance and service accounts.	Various.
Councillor James Leyshon, Cabinet Member with responsibility for Property Services, Car Parking, ICT, Digital Services and Customer Services.	Property Group Update.	Various.

### Briefing Notes

Matter for Consideration	Date Requested/additional detail	Officer Responsible	Date Circulated
Procurement and Tendering	08.11.2016 (min. 18 refers) The briefing note to include reference to Council Resolutions and what has been undertaken to action these.	Chief Officer (Resources)	TBC. To be addressed alongside the Procurement Strategy work referred to above.
General Fund	11.07.2017 (min. 5 refers) Re-circulation of a previously drafted briefing note.	Financial Services Manager	TBC
Housing Benefits Overpayments	11.07.2017 (min. 5 refers) The briefing note to include the previous	Financial Services Manager	TBC

	and current repayment and recovery system.			
Differences between the Budget Book and Year End Reserves and Provisional Statement	11.07.2017 (min. 5 refers)	Financial Manger	Services	TBC
Restructuring/budget support spends	11.07.2017 (min. 5 refers)	Financial Manger	Services	ТВС
Waste/Recycling Budget increase in the General Fund Revenue Budget	11.07.2017 (min. 5 refers)	Financial Manger	Services	TBC
Corporate Properties	11.07.2017 (min. 7 refers)	Financial Manager	Services	TBC